

Transnational Security Issues
ITRN 701-009

Tuesday 7:20-10:00 pm

Office Hours: Tuesdays 6:15 - 7:15 pm
Place: Room 290

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This course focuses on transnational security issues and considers whether current U.S. national security policy instruments are sufficient to deal effectively with the myriad challenges they pose or whether new national security policies, interagency processes, and organizations are necessary.

Terrorists, criminals, money launderers, despoilers, and hoards of desperate migrants are hardly strangers on the world stage. What is new is their global reach and destructive potential. Not only are transnational security issues varied in nature and scope, but their effects are often obscured by the fact that many are insidious with gradual and long-term consequences. Further, while some transnational issues may not constitute direct threats to U.S. national security, they may threaten the U.S. economy, and quality of life of its citizens, and could be said more accurately to threaten U.S. national interests. Still others compound and reinforce each other, generating mutations of the original threats. The combined effect of such transnational security issues as drug, weapons, and human trafficking, piracy, acts of terrorism, mass migrations, infectious diseases, and deliberate environmental degradation, along with such critical enablers as corruption, money movements, and the dissemination of ethnic and religious hatred, have caused citizens of a global public to face security challenges unlike any previous era.

This course will examine some of these transnational security issues and determine where future policy-making lies in addressing them. The course is intended to provide an overview of transnational security issues, some of which are addressed more thoroughly in other course offerings in SPP. It will combine lectures with seminar style discussions.

Student participation is critical to understanding the complex nature of transnational security issues and students are expected to come to class having completed all of the reading and prepared to participate in rigorous discussion. A significant list of readings, available in the library or on-line, will be provided when the syllabus is distributed. **There are no required textbooks for this course but there are numerous articles to track down, so students may wish to partner with others to locate them.**

Course Requirements:

1. Term Paper – 60% Due: November 30 in the Class.

The Term Paper will be a 20 page paper. It **MUST** include the following **FOUR SECTIONS**:

- 1) Background information/discussion on one transnational issue covered in this course;
- 2) The paper must also focus on, and evaluate, current U.S. policy regarding this issue;
- 3) The paper must discuss the nature and extent of the U.S. inter-agency process and/or relations between agencies that are currently in place to deal with this issue; and
- 4) The paper should make alternate policy suggestions or state why the current policy is adequate to deal with the threat.

The term paper will not receive a mark if it does not contain citations AND a bibliography. Please use an academic style such as Chicago. The Intelligence Community style is not sufficient and is the incorrect format for an academic paper.

2. Short Policy Paper and Presentation – 20%

This paper will not exceed two pages in length. It will be on one of the threats discussed in the course. There will be a sign up sheet so that there are no two on the same topic. It should be in the form of a brief to a policy official who knows little about the subject but who needs to know the subject quickly. Intelligence community style may be used in this paper if you wish or it may be a simple academic format. Gaps and questions for consideration should be part of this paper. You will give a 10 minute presentation and field questions for another ten minutes on your policy piece.

3. Class Participation – 20%

Class participation will be determined by demonstrated knowledge of the assigned readings and participation in the seminar. Because of the number of threats studied, it will be difficult to cover any one in great depth. Students are therefore encouraged to undertake extra reading/research on those threats they find most interesting and bring information and other articles of interest to class

Course Learning Outcomes: Students will be able to identify and analyze new and emerging threats to national security. They will be able to see the relationships between seemingly disparate threats and be able to analyze their importance to national security from a fresh perspective. They will be able to understand the myriad policy implications for dealing with these threats.

Course Content

Aug 31 Course Requirements

Discussion: How Should We Analyze New Threats to National Security?: Connecting the Dots

Handouts: Pherson, Randy “Overcoming Analytic Mindsets: Five Simple Techniques”

_____ “Quality Analytic Framework”

Sept 7 Transnational Security Issues – The Big Picture

Readings:

*Please Google: “*Failure to Connect the Dots*”

Brauch, Hans Günter “Human Security Concepts in Policy and Science” in Hans Günter Brauch et. al. (Eds.) Facing Global Environmental Change: Environmental, Human, Energy, Food, Health and Water Security Concepts Hexagon Series on Human and Environmental Security and Peace, Vol. 4, Chpt. 74, June 2009.

Global Trends 2025: A Transformed World Director of National Intelligence, National Intelligence Council, November 2008.

National Security Strategy 2010 White House, May 2010.

“Rethinking ‘Alternative Analysis’ to Address Transnational Threats” Sherman Kent Center Library Occasional Papers Vol. 3, No. 2, October 2004.

Winkler, Theodore H. “The Shifting Face of Violence” World Policy Journal, Vol. 25, Issue 3, Fall 2008, pp. 29-36.

Sept 14 The U.S. Government Interagency: Process or Still Muddling Through?

Readings:

Davidson, Janine “Making Government Work: Pragmatic Priorities for Interagency Coordination” Orbis Summer 2009.

Middlemiss, Arthur D. et. al "US Interagency Law Enforcement Cooperation since September 11 2001; Improvements and Results" Journal of Financial Crime Vol. 14, Iss. 2, 2007.

Sullivan, John P. "Forging Improved Government Agency Cooperation to Combat Violence" in National Strategy Forum Review Vol. 17, No. 4, Fall 2008, pp. 24-28. www.nationalstrategy.com

911 Commission Report, Chapter 13 "How to Do it? A Different Way of Organizing the Government" http://www.9-11commission.gov/report/911Report_Ch13.pdf

"United States Intelligence Community Information Sharing Strategy" Office of the Director of National Intelligence, 22 February, 2008.

"U.S. National Security Strategy 2010" (*Part I and Part IV*) in National Strategy Forum Review, Vol. 19, Iss. 1 Winter 2009. <http://nationalstrategy.com>

**Sept 21
Readings:**

Quasi-States, Safe Havens, and Kleptocrats

Dempsey, Thomas. "Counterterrorism in African Failed States: Challenges and Potential Solutions." U.S. Army War College, April 2006.

Kan, Paul R., et. al. "Criminal Sovereignty: Understanding North Korea's Illicit International Activities" The Letort Papers, Strategic Studies Institute, U.S. Army War College, 12 April 2010.

Mair, Stefan. "A Need to Focus on Failing States" Harvard International Review, Vol 29, No. 4, Winter 2008.

Stanislawski, Bartosz H et. al. "Para-States, Quasi-States, and Black Spots: Perhaps Not States, But Not 'Ungoverned Territories' Either" International Studies Review, Vol. 10 Issue 2, June 2008, pp. 366-396.

Thachuk, Kimberley "Hijacked by Villains: Corruption and International Security" in SAIS Review, Vol 25, No. 1, Winter-Spring, 2005.

"U.S. Strategy to International Efforts against Kleptocracy: Combating High-Level Corruption, Denying Safe Haven, and Recovering Assets", Department of State, Bureau for International Narcotics and Law Enforcement Affairs, 10 August, 2006.

Wylter, Liana Sun "Weak and Failing States: Evolving Security Threats and U.S. Policy" Congressional Research Service, 28 August, 2008.

**Sept 28
Readings:**

Laundering, Manipulating, and Obscuring Money

(SKIM: 2007 National Money Laundering Strategy U.S. Department of the Treasury)

Barker, Katherine J. et. al "Credit Card Fraud: Awareness and Prevention" Journal of Financial Crime Vol. 15, Iss. 4, 2008.

Levitt, Matthew and Michael Jacobson "The U.S. Campaign to Squeeze Terrorists' Financing" Journal of International Affairs Vol. 62, No. 1, Fall/Winter 2008.

Rider, Barry A.K. "Recovering the Proceeds of Corruption" Journal of Money Laundering Control Vol. 10, Iss. 1, 2007.

Simser, Jeffrey "Money Laundering and Asset Cloaking Techniques" Journal of Money Laundering Control Vol. 11, Iss 1, 2008.

Van de Bunt, Henk "A Case Study on the Misuse of Hawala Banking" International Journal of Social Economics Vol. 35, Iss. 9, 2008.

Zagaris, Bruce "Problems Applying Traditional Anti-Money Laundering Procedures to Non-Financial Transactions, 'Parallel Banking Systems' and Islamic Financial Systems" Journal of Money Laundering Control Vol 10, Iss. 2, 2007.

Oct 5 Columbus Day Recess: No Class

Oct 12 Beyond Drugs and Thugs: *Pirates, gangs, inmates, cyber criminals and...*

Readings:

(SKIM: National Drug Threat Assessment 2010 DEA, National Drug Intelligence Center, U.S. Department of Justice, February 2010.)

Ampratwum, Edward Fokuoh "Advance Fee Fraud "419" and Investor Confidence in the Economies of Sub-Saharan Africa" Journal of Financial Crime Vol 16, Iss. 1, 2009.

Basciano, Tiffany "Contemporary Piracy: Consequences and Cures' Post-Workshop Report", Johns Hopkins University, October 2009.
<http://nationalstrategy.com/Portals/0/documents/Piracy%20Report%20Final.pdf>

"Central Asia: Islamists in Prison" International Crisis Group Asia Briefing No.97, 15 December 2009.

Hamm, Mark S., "Terrorist Recruitment in American Correctional Institutions: An Exploratory Study of Non-Traditional Faith Groups", NIJ Journal 261, (final report submitted to the National Institute of Justice, U.S. Department of Justice, Washington, DC), December 2007.

Killebrew, Robert "A New Threat: The Crossover of Urban Gang Warfare and Terrorism" in National Strategy Forum Review Vol. 17, No. 4, Fall 2008, pp. 5-23. www.nationalstrategy.com

Philip de Andrews, Amado. "West Africa Under Attack: Drugs, Organized Crime and Terrorism as the New Threats to Global Security" UN Office on Drugs and Crime, UNISCI Discussion Papers, January 2008.

Rollins, John et. al. "International Terrorism and Transnational Crime: Security Threats, US Policy, and Considerations for Congress" Congressional Research Service, 5 January 2010.

Salifu, Adam "The Impact of Internet Crime on Development" Journal of Financial Crime Vol. 15, Iss. 4, 2008.

Oct 19 Facilitators and Middlemen: Counterfeiters, Intermediaries, and Arms Brokers

Readings:

Farah, Douglas and Stephen Braun "The Merchant of Death" Foreign Policy, No. 157, Nov. - Dec., 2006, pp. 52-61. (search on Justor)

Griffin, Richard J. "Operation Triple X: Hitting Hard at Illegal Document Trade" The Police Chief Vol. 74, No. 10, October 2007.

Khanna, Jyoti and Michael Johnston "India's Middlemen: Connecting by Corrupting?" Crime, Law, and Social Change 48, 27 November 2007.

Lowe, Peter "Counterfeiting: Links to Organized Crime and Terrorist Funding" Journal of Financial Crime Vol 13, Iss. 2, 2006.

Shapiro, Jacob N. "Underfunding in Terrorist Organizations" International Studies Quarterly 51, 2007, pp. 405-413 ONLY.

Stohl, Rachel and EJ Hogendoorn "Stopping the Destructive Spread of Small Arms: How Small Arms and Light Weapons Proliferation Undermines Security and Development" Center for American Progress, 10 March 2010.

"U.S. Announces Indictment of International Arms Dealer for Conspiracy to Kill Americans and Related Terrorism Charges", (Announcement of Indictment of Viktor Bout) Department of Justice, May 6, 2008.

Wood, Brian "The Prevention of Illicit Brokering of Small Arms and Light Weapons: Framing the Issue" in Developing a Mechanism to Prevent Illicit Brokering in Small Arms and Light Weapons—Scope and Implications, United Nations Institute for Disarmament Research (UNIDIR), 2007.

Oct 26
GUEST:
Readings:

Insurgencies, Warlords, and Foreign Fighters
Colonel USMC Steve Hasty, (Ret)

Beswick, Danielle "The Challenge of Warlordism to Post-Conflict State-Building: The Case of Laurent Nkunda in Eastern Congo" The Round Table Vol. 98, No. 402, 333–346, June 2009

Kimenyi, Mwangi S. "Fractionalized, Armed, and Lethal: Why Somalia Matters" Brookings Institute, 3 February 2010.

Malet, David "Why Foreign Fighters? Historical Perspectives and Solutions" Orbis, Winter 2010.

Manwaring, Max G. "A 'New' Dynamic in the Western Hemisphere Security Environment: The Mexican Zetas and Other Private Armies" U.S. Army War College, 25 September 2009.

Marten, Kimberly "The Danger of Tribal Militias in Afghanistan: Learning from the British Empire" Journal of International Affairs, Vol. 63, No. 1, Fall 2009.

Salehyn, Idean "Transnational Insurgencies and the Escalation of Regional Conflict: Lessons for Iraq and Afghanistan" Strategic Studies Institute, U.S. Army War College, March 2010.

Weinbaum, Marvin G. "Hard Choices in Countering Insurgency and Terrorism along Pakistan's North-West Frontier" Journal of International Affairs Vol. 63, No. 1, Fall/Winter 2009.

Nov 2

Genocide, Conflict Minerals, and Child Soldiers

Readings:

- Alvarez, Alex "Militias and Genocide" War Crimes, Genocide, & Crimes Against Humanity Vol. 2, 2006, pp. 1-33
- Kopel, David B et al "Is Resisting Genocide a Human Right?" Notre Dame Law Review 81:4, 2005-2006, pp. 1275-1346.
- Park, Augustine S. J. "Child Soldiers and Distributive Justice: Addressing the Limits of War?" Crime, Law and Social Change 53, February 2010, pp. 329-348.
- Prendergast, John and Sasha Lezhnev "From Mine to Mobile Phone: the Conflict Minerals Supply Chain" The Enough Project: The Project to End Genocide and Crimes Against Humanity 10 November 2009.
<http://www.enoughproject.org/files/publications/minetomobile.pdf>
- Rodgers, Elizabeth J.A. "Conflict Diamonds; Certification and Corruption: A Case Study of Sierra Leone" Journal of Financial Crime Vol. 13, Iss. 3, 2006.
- Turack, Daniel C. "Ending Impunity in Africa: The Charles Taylor Trial at the Special Court for Sierra Leone" Journal of Third World Studies Fall 2009, Vol. 26 Iss. 2, pp. 191-202

Nov 9**Readings:****Migration, Refugees, and Diaspora Communities**

- Blitz, Brad "Statelessness, Protection and Equality" Forced Migrations Policy Briefing 3, Refugee Studies Centre, Oxford, September 2009.
- "Central Asia: Migrants and the Economic Crisis" International Crisis Group Asia Report No. 183, 5 January 2010.
- Goldstone, Jack A. "Flash Points and Tipping Points: Security Implications of Global Population Change" Woodrow Wilson, Environmental Change and Security Program (ECSP) Report Issue 13, 2008-2009, pp. 2-9.
- Nožina, Miroslav "Crime Networks in Vietnamese Diasporas. The Czech Republic Case" Crime, Law and Social Change Vol. 53, No. 3, April 2010.
- Thachuk, Kimberley et. al "Homegrown Terrorism: The Threat Within" Defense and Technology Paper # 48, National Defense University, May 2008.
- Vidino, Lorenzo "Europe's New Security Dilemma" Washington Quarterly 32:4, October 2009, pp. 61-75

Nov 16**Readings:****Health and Security: Some Unhealthy Trends**

- Costello, Anthony et. al. "Managing the Health Effects of Climate Change" The Lancet Vol. 373, Iss. 9676, 16 May, 2009, pp. 1693-1733.
- Feldbaum, Harley "U.S. Global Health and National Security Policy" CSIS Global Health Policy Center, April, 2009.
- Marshall, Andrew "The Fatal Consequences of Counterfeit Drugs" Smithsonian Magazine, (Smithsonian.com) October, 2009.
- Monaghan, Karen "Strategic Implications of Global Health" National Intelligence

Council, December 2008.

Poku, Nana K and Bjorg Sandkjaer "AIDS as a Human Security Challenge" in Hans Günter Brauch et. al. (Eds.) Facing Global Environmental Change: Environmental, Human, Energy, Food, Health and Water Security Concepts Hexagon Series on Human and Environmental Security and Peace, Vol. 4, Chpt. 16, June 2009.

World Health Organization "Counterfeit Medicines" Fact sheet revised 14 November 2006.

World Health Organization "Medicines: Counterfeit Medicines" Fact Sheet No. 275, January 2010.

**Nov 23
Readings:**

The Environment and Security: Are the Connections Clear?

Dabelko, Geoffrey "Avoid Hyperbole, Oversimplification when Climate and Security Meet" Bulletin of Atomic Scientists 24 August, 2009. (on website)

Eckersley, Robyn "Ecological Intervention: Prospects and Limits" Ethics and International Affairs Vol. 21.3, Fall 2007.

Fingar, Thomas "National Intelligence Assessment on the National Security Implications of Climate Change to 2030" Statement to the House Permanent Select Committee on Intelligence and House Select Committee on Energy Independence and Global Warming, U.S. House of Representatives, 25 June 2008. www.dni.gov/testimonies/20080625_testimony.pdf

Laczko, Frank and Christine Aghazarm "Migration, Environment, and Climate Change: Assessing the Evidence" International Organization of Migration, 2009 (read: pp.1-27).
(http://publications.iom.int/bookstore/free/migration_and_environment.pdf)

Peterson, Ines "The Natural Environment in Times of Armed Conflict: A Concern for International War Crimes Law?" Leiden Journal of International Law, 22, 2009, pp. 325-343.

Raleigh, Clionadh and Henrik Urdal "Climate Change, Demography, Environmental Degradation and Armed Conflict" Woodrow Wilson, Environmental Change and Security Program (ECSP) Report Issue 13, 2008-2009, pp. 27-33.

Renaud, Fabrice et al "Control, Adapt or Flee: How to Face Environmental Migration?" Intersections United Nations University, Institute for Environment and Human Security, No. 5, 2007.

-----**November 30: TERM PAPER DUE**-----

**Nov 30
GUEST:
Readings:**

Energy (In)Security

Colonel USA Joseph Sartiano (Ret), Director Power Surety Task Force OSD

Balmaceda, Margarita M. "Corruption, Intermediary Companies, and Energy Security: Lithuania's Lessons for Central and Eastern Europe" Problems of Post-Communism 55, no. 4, 2008, pp. 16-28

Lifton, Jack "The Battle Over Rare Earth Minerals" IAGS Journal of Energy Security January 2010.

Luft, Gal "Oil's 150th Anniversary: Whose Happy Birthday?" IGS Journal of Energy Security August 2009.

Miller, Gregory D. "The Security Costs of Energy Independence" The Washington Quarterly April 2010.

Ojajorotu, Victor "Militancy and Oil Violence in the Niger Delta" IGS Journal of Energy Security August 2009. (on line)

Victor, David G. and Linda Yueh "The New Energy Order: Managing Insecurities in the Twenty-first Century" Foreign Affairs Vol. 89, No. 1, Jan-Feb 2010, pp. 61-73.

Zemenides, Endy "Chapter 6: Energy Security: Protecting our Environment, our Economy, and our Independence" (in "U.S. National Security Strategy 2010") The National Strategy Forum Review Vol. 19, Iss. 1, Winter 2009

**Dec 7
Readings:**

U.S. Policies in a Changing System of International Anarchy

Bassiouni, M. Cherif "Perspectives on International Criminal Justice" Virginia Journal of International Law Vol. 50:2, 2009-2010, pp. 270-323.

Branch, Adam "Uganda's Civil War and the Politics of ICC Intervention" Ethics and International Affairs Volume 21.2, Summer 2007.

Lang, Anthony F. "The Politics of Punishing Terrorists" Ethics & International Affairs, Volume 24.1, Spring 2010.

Menon, Rajan "Pious Words, Puny Deeds: The 'International Community' and Mass Atrocities" Ethics & International Affairs, Vol. 3:3, Fall 2009.

Turns, David "*Jus ad Pacem in Bellow?* Afghanistan, Stability Operations and the International Laws Relating to Armed Conflict" 85 International Law Studies US Naval War College, 2009, pp. 387-410.

"U.S. Announces New Indictment Against International Arms Dealer Viktor Bout and American Co-Conspirator for Money Laundering, Wire Fraud, and Conspiracy" U.S. Department of Justice 17 February, 2010. (on DEA website; See also, link to full Indictment at bottom of the page)

Statement on special needs of students (aka: reasonable standard accommodation), If you are a student with a disability and you need academic accommodations, please see me and contact the Disability Resource Center (DRC) at 993-2474. All academic accommodations must be arranged through the DRC.

Online Student Journal

New Voices in Public Policy: I will consider nominating the very best papers in this course for publication in New Voices in Public Policy. New Voices is a student- and faculty-reviewed journal that shares SPP's finest student work with the rest of the world.

SPP Policy on Plagiarism

The profession of scholarship and the intellectual life of a university as well as the field of public policy inquiry depend fundamentally on a foundation of trust. Thus any act of plagiarism strikes at

the heart of the meaning of the university and the purpose of the School of Public Policy. It constitutes a serious breach of professional ethics and it is unacceptable.

Plagiarism is the use of another's words or ideas presented as one's own. It includes, among other things, the use of specific words, ideas, or frameworks that are the product of another's work. Honesty and thoroughness in citing sources is essential to professional accountability and personal responsibility. Appropriate citation is necessary so that arguments, evidence, and claims can be critically examined.

Plagiarism is wrong because of the injustice it does to the person whose ideas are stolen. But it is also wrong because it constitutes lying to one's professional colleagues. From a prudential perspective, it is shortsighted and self-defeating, and it can ruin a professional career.

The faculty of the School of Public Policy takes plagiarism seriously and has adopted a zero tolerance policy. Any plagiarized assignment will receive an automatic grade of "F." This may lead to failure for the course, resulting in dismissal from the University. This dismissal will be noted on the student's transcript. For foreign students who are on a university-sponsored visa (e.g. F-1, J-1 or J-2), dismissal also results in the revocation of their visa.

To help enforce the SPP policy on plagiarism, all written work submitted in partial fulfillment of course or degree requirements must be available in electronic form so that it can be compared with electronic databases, as well as submitted to commercial services to which the School subscribes. Faculty may at any time submit student's work without prior permission from the student. Individual instructors may require that written work be submitted in electronic as well as printed form. The SPP policy on plagiarism is supplementary to the George Mason University Honor Code; it is not intended to replace it or substitute for it.